



POLICE BUDGET

Expenditure on Central Police Forces State Wise Data on :

- Police Expenditure
- Training Expenditure
- Modernization Grants
- Housing Expenditure

Law & Order and Police are **state list** subjects as per division of subjects between the Union & the States, under our constitution (**Schedule-VII**). Therefore, States are competent and responsible for maintenance of Police Force according to their requirement.

This chapter attempts to provide information regarding the total Budget for States, Police Expenditure, Police Training Expenditure, expenditure of some Central Police Forces (CPFs) maintained by the Government of India, Modernization Grants made available to police by the Central Government and the State Governments and Police Housing Expenditure along with percentage level of satisfaction of family accommodation.

Police Expenditure as %age of Total State Budget

Data on total budget for States has been received from 20 States/UTs only. Using this data Police Expenditure as percentage of State Budget has been estimated for 20 states. At national level the trend for **police expenditure as percentage of State Budget** comes out to be 2.32.

Details are given in **Table No. 5.1 (Page No. 87)**

Expenditure on Central Police Forces (CPFs)

Central Police Forces are raised and maintained by the Ministry of Home Affairs, Government of

India to perform duties like guarding of International borders of the country, providing security to the vital installations and rendering need based assistance to the States/UTs for the maintenance of Law and Order and Internal Security. Railway Protection Force, maintained by the Ministry of Railways has also been included in this category though it is not a Central Police Force. Its role is limited to providing security and maintenance of order on Railways and their passengers/goods areas along with the Government Railway Police (GRP) of the states as per defined demarcation of their role.

An analysis of data on some Central Police Forces (CPFs) for the last 7 years, as shown below, reveals an increase of 103.8% in the expenditure of Central Police Forces (CPFs) from Rs. 6862.65 crores in 2000 to **Rs.13984.84** crores in 2007 at all India level.

The **maximum** increase of 193.7% was observed in **Sashtra Seema Bal (SSB)** followed by (161.0%) **Indo-Tibetan Border Police (ITBP)** and 125.5% in **Central Reserve Police Force (CRPF)** during the last seven years.

CPFs	2000	2007	% Change
Assam Rifles	696.49	1552.21	122.9%
Border Security Force	2157.78	3915.63	81.5%
Central Industrial Security Force	802.30	1376.18	71.5%
Central Reserve Police Force	1734.91	3912.99	125.5%
Indo-Tibetan Border Police	384.82	1004.55	161.0%
National Security Guard	141.98 *	163.89	15.4%
Railway Protection Force @	617.34	1099.00	78.0%
Sashtra Seema Bal	327.03 **	960.39	193.7%
Total	6862.65	13984.84	103.8%

** data is for 2001

@ RPF is not a CPF

* data is for 2005



Expenditure of States/UTs Police Forces

The sanctioned strength of Police Forces has shown an increase of **6.96%** in 2007 over 2006 and the expenditure on State Police Forces has also increased by 15.6% from Rs. 22,717 crores (INR 227.17 Billions) in 2006-07 to Rs. 26,269 crores (INR 262.69 Billions) in 2007-08. During the same period police **training** expenditure has increased significantly from Rs.273 crores (INR 2.73 Billions) in 2006-07 to Rs. 413 crores (INR 4.13 Billions) in 2007-08 showing growth by 51.3%. The expenditure on police **housing** has increased from Rs. 730.2 crores (INR 7.302 Billions) in 2006-07 to Rs. 862.1 crores (INR 8.621 Billions) in 2007-08 showing a significant increase of 18.1%. Details are given in **Tables No. – 5.3 (Page No. 89).**

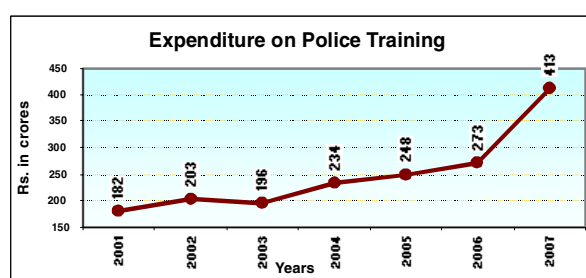
EXPENDITURE ON STATES/UTs POLICE FORCE (RS. IN CRORES)			
	2006-07	2007-08	Percentage change
Total Police Exp.	22,717	26,269	15.6%
Police Training Exp.	273	413	51.3%
Police Housing Exp.	730	862	18.1%
Training Exp. as % of Total Police Exp.	1.20%	1.57%	
Housing Exp. as % of Total Police Exp.	3.21%	3.28%	

Expenditure on Police Training

An amount of Rs. 413 crores (INR 4.13 Billions) was spent on **police training** at all India level 2007-08 which was only 1.57% of the total police expenditure of Rs. 26,269 crores (INR 262.69 Billions), which is slightly more than 1.20% of total police expenditure of Rs. 22,717 crores (INR 227.17 Billions), incurred on police training during 2006-07.

Expenditure on Police Training during 2001 to 2007 has shown an increasing trend as shown

in **graph** below, which is due to the funding under Modernization of Police Forces Scheme (MPF Scheme) started by the Ministry of Home Affairs jointly with the states with effect from the financial year 2000-01. Modern training complexes have been constructed or are being constructed and equipped with the latest training gadgets like firing simulators, driving simulators, forensic training labs, gymnasias, computer labs, swimming pools, auditorium, assault / obstacles courses etc.



The modern training classrooms are also having audio – visual facilities. The **National Police Commission** as well as **Padmanbhaiah Committee** and the committee headed by Union Home Secretary to review all the recommendations of various committee/ Commissions on Police Reforms have unanimously recommended to improve the police training after recruitment as well as the in-service training for the police personnel. The present trend in police expenditure is in accordance with these recommendations. But it is still much less than the amount required to be spent to ensure timely and periodical skill upgradation of the police personnel.

Modernization Grants to State Police Forces

The modernization grants to state police forces, allocated under the MPF Scheme of MHA, are especially meant to upgrade the **infrastructure** of the state police forces in order to improve their capabilities to meet the emerging challenges to internal security in the form of terrorism, extremism, naxalism etc besides improving efficiency and effectiveness of police in general. The focus of the scheme is on

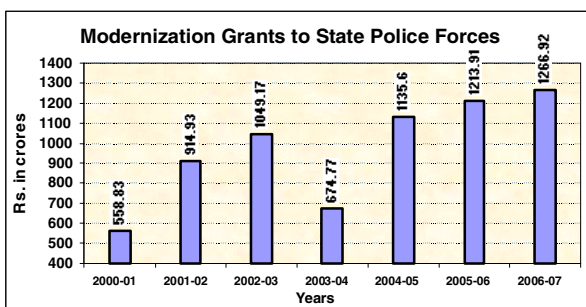
strengthening the police infrastructure by way of construction of secure and people friendly Police Stations, Police Posts, improved mobility, modern weaponry, communication equipment, modern traffic control equipment and introduction of computerization in a big way and police housing.

At All India Level the grants made available to the police forces in financial year 2006-07 by the Central Government and State Government and the total amount utilized for modernization by the State Government for State Police Forces is shown below : Details are given in **Table – 5.4. (Page No. 90)**

Modernization grants* - 2006-07	
	(Rs. In crores)
Central Govt	984.03
State Govts	282.89
Utilized for Modernization	1074.84

* excluding Bihar, & Daman & Diu

The total Modernization grants (Central & State share) for the last seven years i.e. from 2000-01 to 2006-07 have been shown in **Graph** below.



It is interesting to note that the modernization grants have increased over the years except for 2003 . The **police infrastructure deficiency** study conducted by the BPR&D in the year 2000 had depicted deficiencies under various heads which needed about Rs. 30,000 crores (INR 300 Billions), at the then prevailing price levels, over ten years to remove it. During these six years (2000-05) under the Police Modernization of State Police Forces Scheme (MPF Scheme) around Rs. 5300 crores (INR 53 Billions) have already been spent on modernization. Therefore, in order to remove the deficiency gap the MPF scheme should allocate sufficient funds to meet the deficiency level in a reasonable period. MHA is seized of this and is making suitable efforts for this purpose. The State Governments will also have to ensure their matching contribution and timely utilization of the total funds allocated under the scheme to improve the overall Police functioning and consequent quality of Police service to the public at large.

Expenditure on Police Housing

A **marginal increase** was noticed in the percentage share of police housing expenditure from 3.21% in 2006-07 to 3.28% during 2007-08 of the total police expenditure on state police forces at all India level. The national average of percent level of **satisfaction** of family accommodation as on 1.1.2008, for the **Gazetted Officers(GOs)** was **54.58%**, for the **Upper Subordinates 24.93%** and for **Lower Subordinates** it was **29.07%**.

The percentage level of housing satisfaction for family accommodation over the last seven years is shown in the **Table** on next page.

**PERCENTAGE LEVEL OF SATISFACTION FOR FAMILY ACCOMODATION
(DURING 2001 TO 2007)**

Year	Total Strength (Civil + Armed)				Family Quarters				% Satisfaction Level			
	DGP to Dy. SP (GOs)	Insp. to ASI	Head Const. & Const.	Total	DGP to Dy. SP (GOs)	Insp. to ASI	Head Const. & Const.	Total	DGP to Dy. SP (GOs)	Insp. to ASI	Head Const. & Const.	Total (National Level)
2001	13024	177484	1302813	1493321	2841	62648	357903	423392	21.81%	35.30%	27.47%	28.35%
2002	14292	178464	1277020	1469776	3350	55939	372578	431867	23.44%	31.34%	29.18%	29.38%
2003	13530	182093	1300653	1496276	3503	56447	390830	450780	25.89%	31.00%	30.05%	30.13%
2004	13865	183607	1332917	1530389	8865	44191	389688	442744	63.94%	24.07%	29.24%	28.93%
2005	14121	194921	1370655	1579697	8627	48279	406653	463559	61.09%	24.77%	29.67%	29.34%
2006	14601	205304	1412746	1632651	8683	53782	428732	491197	59.46%	26.19%	30.34%	30.08%
2007	15988	221686	1508541	1746215	8727	55275	438506	502508	54.58%	24.93%	29.07%	28.78%

It is interesting to note that the percentage satisfaction level of family accommodation for **Gazetted Officers** (GOs) has substantially **increased** from 22% in the year 2001 to **61.1%** in year 2005 and then decreased to 54.6% in 2007 while the percentage satisfaction level of **Lower Subordinates** has increased only marginally from 27.5% to 29.1% in year 2007. The percentage level satisfaction of **Upper Subordinates** level has in fact, decreased from 35.3% in the year 2001 to 24.9% in the year 2007 except where it marginally increased to 26.2% during 2006. The main reason for the

decrease in the percentage level satisfaction and relatively lower satisfaction rate for Lower and Upper Subordinates is due to significant increase in the total strength of Upper Subordinates and Lower Subordinate in the State Police Forces sanctioned by the States/UTs during the last seven years. Overall, the rising trend of availability of total number of houses for police personnel is an encouraging development though much more action and at faster pace too, is desired for this purpose. Details are given in **Table – 5.5. (Page No. 91)**



TABLE 5.1 - TOTAL BUDGET FOR STATE, POLICE EXPENDITURE AND EXPENDITURE ON POLICE TRAINING FOR THE FINANCIAL YEAR 2007-08

(Rs. In Crores)

Sl. No.	State / UTs.	Total Budget for State	Total Police Expenditure	Total Expenditure on Police Training	Police Expenditure as % of State Budget
(1)	(2)	(3)	(4)	(5)	(6)
1	Andhra Pradesh	80,997.00	1,450.86	21.28	1.79
2	Arunachal Pradesh	4,366.42	123.13	6.20	2.82
3	Assam	100,004.41	752.06	9.94	0.75
4	Bihar	NR	NR	NR	NR
5	Chhatisgarh	15,509.00	468.00	0.36	3.02
6	Goa	NR	93.39	0.39	NR
7	Gujarat	43,358.34	986.81	7.96	2.28
8	Haryana	23,831.44	772.76	8.70	3.24
9	Himachal Pradesh	11,670.79	248.01	0.07	2.13
10	Jammu & Kashmir	NR	1,109.37	19.09	NR
11	Jharkhand	NR	501.97	0.99	NR
12	Karnataka	NR	1,332.29	98.91	NR
13	Kerala	28,950.60	817.49	15.94	2.82
14	Madhya Pradesh	37,628.04	1,017.26	25.19	2.70
15	Maharashtra	84,233.12	3,237.79	19.67	3.84
16	Manipur	4,074.61	307.74	0.20	7.55
17	Meghalaya	NR	148.00	1.34	NR
18	Mizoram	2,704.58	150.90	6.19	5.58
19	Nagaland	3,976.74	388.39	9.95	9.77
20	Orissa	NR	596.26	7.74	NR
21	Punjab	NR	1,462.24	17.07	NR
22	Rajasthan	36,060.71	1,002.60	13.77	2.78
23	Sikkim	2,011.75	76.62	0.95	3.81
24	Tamil Nadu	57,510.57	2,190.98	0.81	3.81
25	Tripura	11,033.87	349.35	13.92	3.17
26	Uttar Pradesh	NR	3,506.15	38.58	NR
27	Uttarakhand	NR	330.87	1.31	NR
28	West Bengal	125,676.20	1,087.00	5.32	0.86
29	A&N Islands	NR	83.93	4.27	NR
30	Chandigarh	NR	92.11	0.40	NR
31	D&N Haveli	NR	4.90	0.00	NR
32	Daman & Diu	NR	NR	0.00	NR
33	Delhi	NR	1,516.30	53.12	NR
34	Lakshadweep	487.46	5.96	0.00	1.22
35	Puducherry	2,624.93	57.60	3.73	2.19
**	All India	676,710.58	26,269.09	413.36	2.32

NR: Data Not Received

** All India total of State Budget and average of Police Expenditure excludes the States of Bihar, Goa, Jammu & Kashmir, Jharkhand, Karnataka, Meghalaya, Orissa, Punjab, Uttar Pradesh, Uttarakhand, A&N Islands, Chandigarh, Dadra & Nagar Haveli, Daman & Diu and Delhi.

**TABLE 5.2 - EXPENDITURE OF SOME CENTRAL POLICE FORCES
FROM 1999-00 TO 2007-08**

(Rupees in Crores)

Sl. No.	Name of the Central Police Organization	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
1	Assam Rifles (AR)	631.68	696.49	776.25	854.32	929.15	1005.68	1314.17	1478.50	1552.21
2	Border Security Force (BSF)	2021.72	2157.78	2394.39	2668.43	2964.66	3062.03	3560.46	3437.51	3915.63
3	Central Industrial Security Force (CISF)	740.54	802.30	860.29	934.04	982.37	1061.69	1134.07	1225.56	1376.18
4	Central Reserve Police Force (CRPF)	1614.32	1734.91	1894.41	2032.37	2300.83	2759.00	3228.73	3642.35	3912.99
5	Indo-Tibetan Border Police (ITBP)	359.15	384.82	417.08	425.45	468.32	421.05	576.25	706.92	1004.55
6	National Security Guard (NSG)	NA	NA	NA	NA	NA	NA	141.98	151.20	163.89
7	Railway Protection Force (RPF) *	NA	617.34	805.37	56.44	958.71	N.A.	992.14	938.00	1099.00
8	Sashastra Seema Bal (SSB)	NA	NA	327.03	325.77	316.20	379.81	581.98	788.65	960.39
	All India	5367.41	6393.64	7474.82	7296.82	8920.24	8689.26	11529.78	12368.69	13984.84

* Not a CPF



TABLE 5.3 - INCREASE /DECREASE IN TOTAL POLICE EXPENDITURE AND TRAINING EXPENDITURE AS COMPARED TO THE PREVIOUS YEAR AND PERCENTAGE THEREOF

(Rs. In Crores)

Sl. No.	State / UTs.	Total Police Expenditure			Total Police Training Expenditure			Col. (7) as % of Col. (4)
		2006-07	2007-08	Increase/Decrease	2006-07	2007-08	Increase/Decrease	
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
1	Andhra Pradesh	1,115.97	1,450.86	334.89	16.13	21.28	5.15	1.47
2	Arunachal Pradesh	109.55	123.13	13.58	3.36	6.20	2.84	5.04
3	Assam	700.26	752.06	51.80	7.75	9.94	2.19	1.32
4	Bihar	897.80	NR	-	7.70	0.00	-	-
5	Chhatisgarh	377.00	468.00	91.00	5.08	0.36	(4.72)	0.08
6	Goa	80.62	93.39	12.77	0.27	0.39	0.12	0.42
7	Gujarat	884.11	986.81	102.70	7.55	7.96	0.41	0.81
8	Haryana	645.10	772.76	127.66	10.34	8.70	(1.64)	1.13
9	Himachal Pradesh	220.66	248.01	27.35	0.07	0.07	-	0.03
10	Jammu & Kashmir	898.39	1,109.37	210.98	14.47	19.09	4.62	1.72
11	Jharkhand	722.13	501.97	-220.16	23.21	0.99	(22.22)	0.20
12	Karnataka	1,120.34	1,332.29	211.95	10.86	98.91	88.05	7.42
13	Kerala	882.80	817.49	-65.31	4.87	15.94	11.07	1.95
14	Madhya Pradesh	866.28	1,017.26	150.98	15.65	25.19	9.54	2.48
15	Maharashtra	1,858.00	3,237.79	1,379.79	12.12	19.67	7.55	0.61
16	Manipur	197.44	307.74	110.30	0.99	0.20	(0.79)	0.06
17	Meghalaya	140.27	148.00	7.73	1.38	1.34	(0.04)	0.91
18	Mizoram	124.16	150.90	26.74	2.75	6.19	3.44	4.10
19	Nagaland	300.59	388.39	87.80	4.85	9.95	5.10	2.56
20	Orissa	488.87	596.26	107.39	6.56	7.74	1.18	1.30
21	Punjab	1,301.43	1,462.24	160.81	14.37	17.07	2.70	1.17
22	Rajasthan	932.04	1,002.60	70.56	13.15	13.77	0.62	1.37
23	Sikkim	75.69	76.62	0.93	0.83	0.95	0.12	1.24
24	Tamil Nadu	1,323.27	2,190.98	867.71	0.59	0.81	0.22	0.04
25	Tripura	307.54	349.35	41.81	5.14	13.92	8.78	3.98
26	Uttar Pradesh	3,210.70	3,506.15	295.45	37.97	38.58	0.61	1.10
27	Uttarakhand	328.39	330.87	2.48	3.19	1.31	(1.88)	0.40
28	West Bengal	889.93	1,087.00	197.07	3.77	5.32	1.55	0.49
29	A&N Islands	74.11	83.93	9.82	0.03	4.27	4.24	5.09
30	Chandigarh	77.74	92.11	14.37	0.20	0.40	0.20	0.43
31	D&N Haveli	3.34	4.90	1.56	0.00	0.00	-	0.00
32	Daman & Diu	4.45	NR	-	0.00	0.00	-	-
33	Delhi	1,508.93	1,516.30	7.37	37.64	53.12	15.48	3.50
34	Lakshadweep	5.75	5.96	0.21	0.19	0.00	(0.19)	0.00
35	Puducherry	43.14	57.60	14.46	0.00	3.73	3.73	6.48
	All India	22,716.79	26,269.09	4,454.55	273.03	413.36	148.03	1.57

NR: Data Not Received

TABLE 5.4: AMOUNT OF MODERNISATION GRANT MADE AVAILABLE TO THE POLICE IN FINANCIAL YEAR 2006-07 BY THE CENTRAL & STATE GOVERNMENTS AND TOTAL AMOUNT UTILISED THEREOF

(Rs. In Crores)

Sl. No.	States / UTs.	Central Government	State Government	Total Amount Utilised for Modernisation by State Police
(1)	(2)	(3)	(4)	(5)
1	Andhra Pradesh	82.89	21.95	104.84
2	Arunachal Pradesh	10.15	1.62	7.92
3	Assam	40.79	47.17	87.96
4	Bihar	NR	NR	NR
5	Chhatisgarh	56.99	18.99	75.98
6	Goa	1.00	2.77	3.77
7	Gujarat	20.87	5.78	26.65
8	Haryana *	19.69	3.13	22.82
9	Himachal Pradesh	10.27	10.00	20.27
10	Jammu & Kashmir	21.25	0.00	20.33
11	Jharkhand	166.05	10.81	41.98
12	Karnataka	64.15	18.67	82.82
13	Kerala	32.17	9.87	37.87
14	Madhya Pradesh	41.71	13.25	41.32
15	Maharashtra *	16.42	39.67	56.09
16	Manipur	9.07	NIL	9.07
17	Meghalaya	11.25	0.00	11.25
18	Mizoram	1.90	0.05	1.93
19	Nagaland	23.18	0.00	23.18
20	Orissa	45.20	15.34	60.54
21	Punjab	34.93	6.00	40.93
22	Rajasthan	49.58	0.00	43.45
23	Sikkim	3.76	2.85	5.28
24	Tamil Nadu	51.00	17.00	68.00
25	Tripura	9.58	0.00	4.47
26	Uttar Pradesh	94.28	29.66	123.94
27	Uttarakhand	9.91	3.31	13.22
28	West Bengal	4.10	NIL	4.10
29	A&N Islands	26.68	0.00	9.30
30	Chandigarh	1.40	0.00	1.40
31	D&N Haveli	5.20	0.00	4.78
32	Daman & Diu	-	-	-
33	Delhi	8.94	-	8.94
34	Lakshadweep	3.43	0.00	3.43
35	Puducherry	6.24	5.00	7.01
	All India	984.03	282.89	1074.84

* As on 1.1.2007

NR: Data Not Received

TABLE 5.5: INCREASE/DECREASE IN POLICE HOUSING EXPENDITURE IN 2007-08 AS COMPARED TO 2006-07 & PERCENTAGE LEVEL OF SATISFACTION OF FAMILY ACCOMMODATION

Sl. No.	States / UTs.	Total Police Housing Expenditure (Rs. In Crores)			Percent Level of Satisfaction of Family Accommodation	
		2006-07	2007-08	Increase/Decrease	Upper Subordinates	Lower Subordinate
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1	Andhra Pradesh	30.34	68.55	38.21	50.00	50.00
2	Arunachal Pradesh	3.89	3.94	0.05	41.00	32.00
3	Assam	28.41	48.29	19.88	17.60	14.55
4	Bihar	NR	NR	–	NR	NR
5	Chhatisgarh	11.60	5.58	–6.02	21.69	27.47
6	Goa	2.16	1.39	–0.77	59.37	34.83
7	Gujarat	151.61	106.13	–45.48	63.00	78.00
8	Haryana	28.73	35.21	6.48	14.82	13.94
9	Himachal Pradesh	13.59	8.96	–4.63	16.02	45.65
10	Jammu & Kashmir	55.57	55.89	0.32	9.60	13.95
11	Jharkhand	3.00	29.00	26.00	33.00	53.00
12	Karnataka	65.11	87.64	22.53	45.00	51.60
13	Kerala	21.84	7.35	–14.49	28.83	20.51
14	Madhya Pradesh	29.92	51.16	21.24	30.29	35.86
15	Maharashtra	24.57	NR	–	NR	NR
16	Manipur	7.87	46.00	38.13	14.16	6.18
17	Meghalaya	1.00	2.25	1.25	71.16	21.17
18	Mizoram	3.33	6.19	2.86	29.50	27.18
19	Nagaland	11.08	11.23	0.15	41.88	14.30
20	Orissa	5.28	26.40	21.12	28.34	34.12
21	Punjab	17.13	28.88	11.75	22.93	17.25
22	Rajasthan	3.73	0.84	–2.89	19.21	37.11
23	Sikkim	4.20	4.61	0.41	68.00	17.00
24	Tamil Nadu	98.23	99.42	1.19	33.60	60.70
25	Tripura	0.00	1.77	1.77	47.11	15.05
26	Uttar Pradesh	33.97	32.67	–1.30	46.70	60.40
27	Uttarakhand	40.39	49.93	9.54	24.10	23.40
28	West Bengal	0.00	0.00	0.00	32.10	23.53
29	A&N Islands	6.85	7.41	0.56	59.24	53.86
30	Chandigarh	1.00	1.75	0.75	100.00	48.20
31	D&N Haveli	0.00	0.00	0.00	93.75	80.45
32	Daman & Diu	0.50	0.50	0.00	26.00	45.87
33	Delhi	22.95	30.00	7.05	27.50	18.10
34	Lakshadweep	0.00	0.00	0.00	55.00	53.00
35	Puducherry	2.32	3.15	0.83	24.93	29.36
	All India	730.17	862.09	131.92		

NR: Data Not Received